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# **National Commission on the Future of the Army (NCFA)**

## **Force Generation (FG) Subcommittee Monthly Meeting, 21 Oct 15**

**GEN (R) Larry Ellis – Chair**

**Ms. Cherie Emerson – Staff Lead**



# FG Subcommittee Monthly Meeting

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## Agenda

0800 - 0830: Draft Force Generation discussion topics

0830 - 0950: Proposed topics summaries for discussion

- GFM/ TSC (Demand integration i.e. SPP)
- IRR and Expansion Plan
- MFGI update
- CTC capacity



# Force Generation Chapter Outline

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Draft Force Generation discussion topics for the NCFA Final Report:

- Total Force Policy. Use of Active Component / Reserve Component (AC / RC)
- Historical demands
- Deployment and Mobilization to Dwell Goals
- Holistic integration of Army's demands, e.g. State Partnership Programs (SPP)
- Mandatory training requirements
- Mobilization process improvements (First Army, XCTC)
- Training- unit readiness levels (AC/RC), Objective T
- Mobilization Force Generation Installations (MFGI)
- NDAA 12304b authority and funding
- Strategic lift findings (sealift and railcars)
- Expansion Plan (IRR)



# GFM and TSC (Demand visibility e.g. SPP)

- Review Global Force Management process to include reserve component programs/ activities (i.e. State Partnership Programs (SPP), Oversea Duty training) in support of Theater Security Cooperation (TSC).
- Consolidate all Army's requirements to establish a single demand and sourcing.
- Two key RC programs/ activities to support theater shaping operations:
  - Oversea Duty Training (ODT) through pre-planned participation in exercises (ASCC)
  - National Guard Bureau State Partnership Program (SPP). (COCOM & Embassy)
- Findings: Reserve Soldiers execute ODT and SPP activities during the Annual Training period (2 weeks), and b) Lack of Army visibility of ARNG ODT and SPP activities (data in separate automation systems external to GFM).
- Options:
  - Increase the Army's funding of RC use in exercises, SPP activities and the TSC requirements in the GFM process.
  - Expand FORSCOM's ARFORGEN Synchronization Tool (AST) automated system to provide required interfaces and a holistic picture of all TSC requirements (ODT/ exercise support, SPP, and GFM) and sourcing.



# Individual Ready Reserve (IRR)

- Comprises 93.4K Soldiers who have had training, are not assigned to a unit, but have a Military Service Obligation (MSO)
- DoDD 1235.10 - “Members of the IRR...shall be used as (a) personnel pool. Members in the IRR...provide a range of capabilities to support future conflicts and shall be considered (a) viable option.”
- Title 10 USC directs:
  - members notify the Secretary of change of address, marital status, or number of dependents (§ 10205)
  - members be examined annually for physical fitness (§ 10206)
  - members may be ordered without consent to muster duty one time each year (§ 12319)
- 22 Feb 06 – Secretary of the Army “Individual Ready Reserve Transformation” Policy directs:
  - Implementation of annual screening and training program
  - By FY’11, expand Soldier Readiness Processing process to include at least 1/3 of the entire IRR population each yr
  - Army not successful in implementing policy directives



# Individual Ready Reserve (IRR) cont.

- 31 Aug 15 telecon – Offices of HRC G-3, ASA(M&RA) & Army G-1 (DMPM) state insufficient personnel/funding to:
  - contact members to get updated personal information
  - manage IRR Soldier personnel records
  - organize/dispatch SRP teams to various geographic locations to conduct annual medical muster
- HRC, ASA(M&RA) & Army G-1 propose categorizing IRR Soldiers to improve management:
  - Cat I – Soldiers who possess critical skills/grades needed for first 60 days of partial mob
  - Cat II – Soldiers who do not meet the criteria of Cat I
  - Cat III – Soldiers who fail to maintain contact with HRC and do not participate to earn points/pay
- Options:
  - Amend 10 USC **10205** to authorize the SECDEF to coordinate with other federal agencies to obtain updated contact information on IRR Soldiers (e.g. DMV, IRS)
  - Rescind 22 Feb 06 memo
  - Endorse Army's initiative for IRR readiness management which proposes prioritization of resourcing and readiness management by Category
  - Rapidly transfer Cat III Soldiers to the Standby Reserve or Retired Reserve (§10149)



# Expansion

- Expansion is new growth; not mobilization or reorganization
- Planning and resourcing for regeneration directed in the 2012 Defense Strategic Guidance, 2014 QDR and DPG 17-21
- HQDA could not provide a formal plan for expanding the Army
- Grow The Army 2007-10 – ‘30 months to grow an IBCT’
  - occurred during conditions that may not reoccur
  - IBCTs easiest BCT to grow....growing the 13th CAB took 5-7 years
- Options to prepare for expanding the Army:
  - Increase mid-grade NCOs and Officers in Generating Force to man new units
  - Store/Maintain select lead long lead equipment and materials
  - Retain/Maintain facilities (billets, ranges and motor pools)
  - Man recruiting force above current demand to rapidly increase mission
- Adequate expansion plan with running estimate should address timeline required for long lead equipment and personnel, promotion/leader development, recruiting, industrial capacity, schools capacity, Combat Training Centers capacity, and facilities.
- Adequate expansion plan should address simultaneous need to mobilize and train reserve units, reorganize units
- **A plan would play an essential role in assessing risk while drawing down the Army**



# Mobilization Force Generation Installation (MFGI)

- Mobilization Force Generation Installations: Assessment
  - Two (2) Primary Active Duty Installations: Ft. Bliss and Ft. Hood
    - Funding information from HQDA reflects no major issues for two active primary sites
    - Funding did not increase when these installations were designated as Primary sites
    - 5 additional primary sites – maintain in a partially funded (warm) status
      - Lewis, Dix, Schofield, Shelby (NGB), Atterbury (NGB)
    - Five (5) Secondary sites: (Ft. Stewart, Ft. Bragg, Ft. McCoy, Ft. Sill, Ft. Carson)
  - Three equipment training sets retained (2 not positioned at primary MFGI)
    - Decision on sets was made prior to the decision on MFGIs
      - I Corps-Ft. Lewis
      - III Corps -Ft. Hood
      - XVIII Airborne Corps- Ft. Bragg
    - Equipment movement incurs second destination charges when units mob at Ft. Bliss
  - Options:
    - Support 2 primary MFGI sites to continue mobilization training
    - Provide equipment set to Ft. Bliss



# Combat Training Centers (CTC)

- CTC throughput sufficient to meet current strategy and demand
- Policy:
  - AR 350-50 annual requirements; NTC/JRTC – 10 rotations each, JMRC – 4
  - ARNG allocated 4-5 CTC rotations per year in accordance with ARFORGEN
- Resourcing:
  - FY16 and FY17; funded for 9 each – NTC/JRTC (2 ARNG) and 1 – JMRC
  - Incremental cost per rotation: ~\$30 JRTC, \$40M NTC (mainly transportation costs)
  - RC rotations incur ~\$10M pay costs for additional training days
  - JMRC rotational cost to/from CONUS; \$65M – IBCT, \$82M – HBCT (2011 CBA)
- Director of Training brief to Force Gen subcommittee:
  - SRM synchs CTCs with command tours – and are not culminating training events
  - MREs are culminating training events if allocated for operational missions
- JMRC visit:
  - 1.5 Battalions worth of OC/Ts for 3 maneuver battalion rotations
  - Funding concerns for RC support for extended rotations and OC/T augmentation
- NTC visit:
  - Still executing 14 day rotations; plan for pilot of 18 day rotation in Spring 2016
  - Also have concern for funding for RC participation/support